

Message Text

PAGE 01 NATO 06682 01 OF 02 021621Z

44

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 OIC-02 CIAE-00 PM-03 INR-05

L-02 ACDA-05 NSAE-00 PA-01 RSC-01 PRS-01 SP-02

USIA-06 TRSE-00 SAJ-01 SS-15 NSC-05 IO-10 EB-07 OMB-01

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P 021445Z DEC 74

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 9109

SECDEF WASHDC PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 6682

E.O. 11652: GDS

TAGS: MPOL PFOR NATO

SUBJ: OUTLINE DRAFT DPC MINISTERIAL COMMUNIQUE

REF: A. STATE 257624; B. USNATO 6422; C. USNATO 6533

IS HAS CIRCULATED FIRST REVISION TO OUTLINE DRAFT DPC MINISTERIAL COMMUNIQUE, WHICH DRC WILL CONSIDER DECEMBER 4. MISSION WILL ATTEMPT TO SOFTEN PARA 2 LANGUAGE ON THE THREAT, REINSERT LANGUAGE ON FORMATION OF TWO U.S. BRIGADE EQUIVALENTS AS AN EXAMPLE OF RATIONALIZATION (PARA. 5, REF. B) AND GAIN AGREEMENT ON US-PROPOSED MINISTERIAL GUIDANCE LANGUAGE (BRACKETED PARAGRAPH 12). ACTION REQUESTED: WASHINGTON COMMENTS BY 0800 BRUSSELS TIME DECEMBER 4, PARTICULARLY REGARDING ANY PLAN SECRETARY SCHLESINGER MAY HAVE TO DISCUSS VLADIVOSTOK AGREEMENTS AT DPC MINISTERIAL (PARA. 3).

BEGIN TEXT.

OUTLINE DRAFT MINISTERIAL COMMUNIQUE (1ST REVISE)

1. THE DEFENCE PLANNING COMMITTEE OF NATO MET IN MINISTERIAL SESSION ON 10TH AND 11TH DECEMBER, 1974, IN BRUSSELS.
CONFIDENTIAL

PAGE 02 NATO 06682 01 OF 02 021621Z

2. DURING THEIR MEETING THE DEFENCE PLANNING COMMITTEE HEARD AN APPRAISAL OF THE OVERALL SITUATION FROM THE SECRETARY GENERAL AND AN ASSESSMENT OF THE MILITARY SITUATION FROM THE CHAIRMAN OF THE MILITARY COMMITTEE. IN THE LIGHT OF THESE

THEY DISCUSSED THE IMPLICATIONS FOR NATO OF THE CONTINUED STRENGTHENING AND MODERNISATION OF WARSAW PACT FORCES ON LAND AND IN THE AIR. THEY ALSO DISCUSSED THE SITUATION AT SEA WHICH CONTINUES TO CHANGE TO THE ADVANTAGE OF THE SOVIET NAVY. MINISTERS EXPRESSED THEIR DEEP CONCERN AT THE IMMENSE AND GROWING RESOURCES WHICH THE SOVIET UNION DEVOTES TO MILITARY PURPOSES, AND THE EVIDENCE THIS PROVIDES OF A RELENTLESS DRIVE FOR MILITARY SUPERIORITY OVER THE WEST. THIS IS NOT THE ACTION OF A NATION INTERESTED SOLELY IN SELF-DEFENCE.

3. MINISTERS WERE BRIEFED BY THE UNITED STATES SECRETARY OF DEFENSE ON THE RECENT AGREEMENTS REACHED BETWEEN THE PRESIDENT AND MR. BREZHNEV AT VLADIVOSTOK ON THE LIMITATION OF STRATEGIC ARMS, AND THE IMPLICATIONS OF THESE FOR THE CONTINUING NEGOTIATIONS AT GENEVA. MINISTERS ALSO EXCHANGED VIEWS ON THE DEFENCE ASPECTS OF THE CONFERENCE ON DEFENCE TOPICS AT THE CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE, AND THE STATE OF NEGOTIATIONS IN VIENNA ON MUTUAL AND BALANCED FORCE REDUCTIONS. IN THIS CONNECTION THEY ONCE AGAIN EMPHASISED THE IMPORTANCE THEY ATTACH TO THE MAINTENANCE OF UNDIMINISHED SECURITY FOR ALL PARTIES; COLLECTIVELY AND INDIVIDUALLY THEY ALSO RE-AFFIRMED THE IMPORTANCE THEY ATTACH TO THE PRINCIPLE THAT NATO FORCES IN EUROPE SHOULD NOT BE REDUCED EXCEPT IN THE CONTEXT OF AN AGREEMENT WITH THE EAST.

4. AFTER REVIEWING THE NATIONAL FORCE CONTRIBUTIONS FOR THE CURRENT YEAR, MINISTERS THEN TURNED THEIR ATTENTION TO PLANS FOR THE NEXT PLANNING PERIOD. THEY NOTED THE FIRM FORCE COMMITMENTS TO BE UNDERTAKEN BY EACH MEMBER NATION FOR THE YEAR 1975, AND DISCUSSED THE EXTENT TO WHICH NATIONAL PLANS FOR THE PERIOD UP TO 1979 PROVIDED FOR THE IMPLEMENTATION OF THE FORCE GOALS ADOPTED BY THEM AT THEIR JUNE MEETING. ACCORDINGLY THEY THEN APPROVED THE NATO FORCE PLAN FOR THE PERIOD 1975-1979 AND DESIGNATED THE FORCES WHICH THEIR COUNTRIES UNDERTOOK TO COMMIT TO NATO OVER THE COMING TWELVE MONTHS.

CONFIDENTIAL

PAGE 03 NATO 06682 01 OF 02 021621Z

5. IN THE COURSE OF THE FOREGOING DISCUSSIONS MINISTERS NOTED THAT PLANS TO INCREASE THE QUALITY OF NATO FORCES IN THE IMPORTANT FIELDS OF ANTI-ARMOUR AND LOW LEVEL AIR DEFENCE; THEY LEARNT WITH SATISFACTION THAT APPROPRIATE ACTION WAS BEING TAKEN TO GIVE SPECIFIC PRIORITY TO IMPROVEMENTS IN ELECTRONIC WARFARE CAPABILITIES, THE PROVISION OF MODERN AIRCRAFT MUNITIONS AND THE LEVEL OF WAR RESERVE STOCKS. THEY ALSO NOTED THE SUBSTANTIAL AIRCRAFT MODERNISATION PROGRAMMES UNDER WAY IN SOME COUNTRIES, AND THE NEED FOR EARLY DECISION IN OTHERS. THEY ALSO WELCOMED THE PLANS FOR IMPROVING THE SURVIVABILITY AND ANTI-SUBMARINE WARFARE CAPABILITIES OF THE MARITIME FORCES. THEY ALSO IDENTIFIED AREAS OF NATO DEFENCE WHERE WEAKNESSES SEEMED LIKELY TO PERSIST, AND AGREED TO REDOUBLE THEIR EFFORTS TO CORRECT THEM.

6. MINISTERS ALSO DISCUSSED THE IMPACT OF INFLATION ON DEFENCE BUDGETS AND THE MEASURES BEING TAKEN BY COUNTRIES TO MAINTAIN THE CURRENT PURCHASING POWER OF THE DEFENCE EXPENDITURES. IN SO DOING THEY RE-EMPHASISED THE NEED TO MAKE THE OPTIMUM USE OF RESOURCES THROUGH TRULY CO-OPERATIVE EFFORTS IN DEFENCE.

CONFIDENTIAL

PAGE 01 NATO 06682 02 OF 02 021641Z

44

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 6682

7. IN THIS CONNECTION MINISTERS RECEIVED A PROGRESS REPORT OUTLINING PROGRESS IN THE AGREED KEY AREAS SELECTED FOR EXAMINATION IN THE FIELDS OF RATIONALISATION AND SPECIALISATION. THEY AGREED TO GIVE FULL SUPPORT TO THESE CONTINUING STUDIES AND CALLED FOR SPECIAL EFFORTS IN ORDER TO ACHIEVE THE REQUIRED IMPROVEMENT IN FORCES AND COMBAT CAPABILITY.

8. MINISTERS EXAMINED A REPORT COVERING STANDARDISATION IN CERTAIN AREAS OF MILITARY EQUIPMENT. THEY NOTED THE PROGRESS MADE IN FOUR AREAS ON WHICH THEY HAD AGREED AT THEIR SPRING 1974 MEETING TO CONCENTRATE THEIR EFFORTS, NAMELY AIRBORNE EARLY WARNING, ELECTRONIC WARFARE, THE REPLACEMENT FOR THE F104G AIRCRAFT, AND STANDARDISATION OF RIFLE AMMUNITION AND A NEW RIFLE FOR THE 1980S. THEY WELCOMED IN PARTICULAR THE PROSPECTS OF STANDARDISING ON TWO CALIBRES ONLY FOR THE WHOLE FAMILY OF TRUE PORTABLE INFANTRY WEAPONS. THEY THEN AGREED TO GIVE SPECIAL ATTENTION TO TWO FURTHER SPECIFIC AREAS, INTEROPERABILITY AND SECURITY OF COMMUNICATIONS, AND A SECOND GENERATION ANTI-SHIP MISSILE. IN SO DOING, THEY ENDORSED THE URGENT NEED FOR CO-ORDINATED ALLIANCE-WIDE ACTION IN THE FIRST OF THESE AND WELCOMED THE PROMISING INITIATIVE TAKEN WITH RESPECT TO THE SECOND.

CONFIDENTIAL

PAGE 02 NATO 06682 02 OF 02 021641Z

9. INFRASTRUCTURE.....

10. MINISTERS RECEIVED FROM THE CHAIRMAN OF THE EUROGROUP
AN ACCOUNT OF RECENT WORK UNDERTAKEN BY THE GROUP AND.....

11. (MINISTERS NOTED WITH SATISFACTION THAT PRESIDENT
FORD'S NOVEMBER REPORT TO THE UNITED STATES CONGRESS AS REQUIRED
BY UNITED STATES LEGISLATION, CONTINUES TO FORECAST THAT
FINAL FIGURES WILL SHOW THAT THE ADVERSE UNITED STATES MILITARY
BLANCE OF PAYMENTS ASSOCIATED WITH THE STATIONING OF UNITED
STATES FORCES IN NATO EUROPE WILL BE OFFSET. THEY NOTED THAT
THIS RESULT WAS ACHIEVED BY A COMBINATION OF THE BILATERAL
UNITED STATES/FEDERAL REPUBLIC OF GERMANY OFFSET ARRANGEMENT
AND PROCUREMENT BY OTHER NATO ALLIES OF MILITARY EQUIPMENT
FROM UNITED STATES SOURCES.)

(12. IN LIGHT OF THE ECONOMIC AND MILITARY APPRECIATIONS
BEFORE THEM, AND IN VIEW OF THEY MANY EFFORTS UNDERWAY TOWARD
FLEXIBLE UTILISATION OF FORCES, AND IN RATIONALISATION AND
SPECIALISATION, MINISTERS DIRECTED THAT A NEW LONG-RANGE DEFENCE
CONCEPT FOR NATO FORCES BE PREPARED WITHIN THE FRAMEWORK OF THE
AGREED NATO STRATEGY OF FLEXIBILITY IN RESPONSE. THEY AGREED
A NEW LONG-RANGE DEFENCE CONCEPT SHOULD ENSURE THAT NATO'S
CONVENTIONAL AND NUCLEAR FORCES MUST CONTINUE TO DETER THE
WARSAW PACT AS THEY HAVE IN THE PAST, RECOGNISING THAT THE
WARSAW PACT FORCES CONTINUE TO IMPROVE. THEY AGREED THAT THE
BALANCE OF FORCE NECESSARY TO DETER THE WARSAW PACT CAN ONLY
BE ATTAINED AND MAINTAINED OVER A REASONABLE RANGE OF SCENARIOS
IF RIGOROUR PRIORITIES ARE APPLIED AND CURRENT RESOURCE EFFORTS
ARE MAINTAINED, AND IF FURTHER EFFICIENCIES ARE SOUGHT AT THE
INTERNATIONAL LEVEL TO PERMIT NATIONAL FORCES TO WORK TOGETHER
IN NATO DEFENCE. MINISTERS AGREED THAT THE GROSS RESOURCES
AND FORCE LEVELS ARE ABOUT RIGHT, BUT GREATER EFFORT IS NEEDED
FOR THE NATIONAL FORCES TO WORK TOGETHER BETTER IN A MORE COHESIVE
AND EFFICIENT NATO DEFENCE. MINISTERS DIRECTED THAT THIS
NEW LONG-RANGE DEFENCE CONCEPT BE INCORPORATED IN THE GUIDANCE
TO BE GIVEN NEXT SPRING FOR NATO FORCE PLANNING THROUGH 1982,
THOUGH THE TASK OF MAINTAINING EFFECTIVE NATO FORCES OBVIOUSLY
MUST CONTINUE BEYOND THAT DATE. THE DEFENCE PLANNING
COMMITTEE IN PERMANENT SESSION WAS INSTRUCTED TO PRESENT A
DRAFT NEW LONG-RANGE DEFENCE CONCEPT FOR CONSIDERATION AT THE
CONFIDENTIAL

PAGE 03 NATO 06682 02 OF 02 021641Z

NEXT MINISTERIAL MEETING IN SPRING 1975.)

OR

(12. IN THE LIGHT OF THE ABOVE, MINISTERS THEN TURNED THEIR
ATTENTION TO THE GUIDANCE WHICH THEY WOULD BE EXPECTED TO GIVE
NEXT SPRING TO PROVIDE THE POLICY DIRECTION FOR DEFENCE PLANNING

ACTIVITIES IN NATO FOR THE PERIOD UP TO 1982. THEY TOOK INTO ACCOUNT THE SCALE AND NATURE OF THE WARSAW PACT CAPABILITIES REFERRED TO ABOVE, THE PRESENT STATE OF NATO FORCE PLANNING AS REVEALED IN THE CURRENT DEFENCE REVIEW, AND THE ECONOMIC BACKGROUND. THEY EXCHANGED VIEWS ON THE CRITICAL ISSUES WHICH DETERMINE THE CHARACTER OF NATO DEFENCE. THEY CONCLUDED THAT WHILE THE NATURE OF THE THREAT HAS CHANGED, PARTICULARLY WITH REGARD TO EUROPE, THE BASIC DETERRENT AIMS OF NATO STRATEGY REMAIN UNALTERED. THEY DISCUSSED HOW THE BASIC CONCEPTS AND ASSUMPTIONS ON WHICH THE IMPLEMENTATION OF THE AGREED STRATEGY COULD BE RESTATED TO PROVIDE A BASIS FOR LONG-TERM PLANNING AND IN ORDER TO ENHANCE THE FLEXIBILITY AND EFFICIENCY OF NATO FORCES AND TO ESTABLISH PRIORITIES FOR THE MOST EFFECTIVE USE OF AVAILABLE RESOURCES. THEY INSTRUCTED THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION TO CONTINUE WORK ON THE PREPARATION OF THE GUIDANCE DOCUMENT FOR FURTHER CONSIDERATION AT THEIR NEXT MEETING IN SPRING 1975.)

13. NEXT MEETING.

END TEXT. BRUCE

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